Subject: Relations with the United States
- The New Transatlantic Agenda
- Joint EU-US Action Plan

Page 9, 2nd para, 2nd line, "Transatlantic Agenda by ..." should read as follows: "Transatlantic Marketplace by ...".
THE NEW TRANSATLANTIC AGENDA

We, the United States of America and the European Union, affirm our conviction that the ties which bind our people are as strong today as they have been for the past half century. For over fifty years, the transatlantic partnership has been the leading force for peace and prosperity for ourselves and for the world. Together, we helped transform adversaries into allies and dictatorships into democracies. Together, we built institutions and patterns of cooperation that ensured our security and economic strength. These were epic achievements.

Today we face new challenges at home and abroad. To meet them, we must further strengthen and adapt the partnership that has served us so well. Domestic challenges are not an excuse to turn inward; we can learn from each other's experiences and build new transatlantic bridges. We must first of all seize the opportunity presented by Europe's historic transformation to consolidate democracy and free-market economies throughout the continent.

We share a common strategic vision of Europe's future security. Together, we have charted a course for ensuring continuing peace in Europe into the next century. We are committed to the construction of a new European security architecture in which the North Atlantic Treaty Organisation, the European Union, the Western European Union, the Organisation for Security and Cooperation in Europe and the Council of Europe have complementary and mutually reinforcing roles to play.

We reaffirm the indivisibility of transatlantic security. NATO remains, for its members, the centrepiece of transatlantic security, providing the indispensable link between North America and Europe. Further adaptation of the Alliance's political and military structures to reflect both the full spectrum of its roles and the development of the emerging European Security and Defence Identity will strengthen the European pillar of the Alliance.
As to the accession of new members to NATO and to the EU, these processes, autonomous but complementary, should contribute significantly to the extension of security, stability and prosperity in the whole of Europe. Furthering the work of Partnership for Peace and the North Atlantic Cooperation Council and establishing a security partnership between NATO and Russia and between NATO and Ukraine will lead to unprecedented cooperation on security issues.

We are strengthening the OSCE so that it can fulfil its potential to prevent destabilising regional conflicts and advance the prospect of peace, security, prosperity, and democracy for all.

Increasingly, our common security is further enhanced by strengthening and reaffirming the ties between the European Union and the United States within the existing network of relationships which join us together.

Our economic relationship sustains our security and increases our prosperity. We share the largest two-way trade and investment relationship in the world. We bear a special responsibility to lead multilateral efforts toward a more open world system of trade and investment. Our cooperation has made possible every global trade agreement, from the Kennedy Round to the Uruguay Round. Through the G-7, we work to stimulate global growth. And at the Organisation for Economic Cooperation and Development, we are developing strategies to overcome structural unemployment and adapt to demographic change.

We are determined to create a New Transatlantic Marketplace, which will expand trade and investment opportunities and multiply jobs on both sides of the Atlantic. This initiative will also contribute to the dynamism of the global economy.

At the threshold of a new century, there is a new world to shape - full of opportunities but with challenges no less critical than those faced by previous generations. These challenges can be met and opportunities fully realised only by the whole international community working together. We will work with others bilaterally, at the United Nations and in other multilateral fora.
We are determined to reinforce our political and economic partnership as a powerful force for good in the world. To this end, we will build on the extensive consultations established by the 1990 Transatlantic Declaration and the conclusions of our June 1995 Summit and move to common action.

Today we adopt a New Transatlantic Agenda based on a Framework for Action with four major goals:

**Promoting peace and stability, democracy and development around the world.** Together, we will work for an increasingly stable and prosperous Europe; foster democracy and economic reform in Central and Eastern Europe as well as in Russia, Ukraine and other new independent states; secure peace in the Middle East; advance human rights; promote non-proliferation and cooperate on development and humanitarian assistance.

**Responding to global challenges.** Together, we will fight international crime, drug-trafficking and terrorism; address the needs of refugees and displaced persons; protect the environment and combat disease.

**Contributing to the expansion of world trade and closer economic relations.** Together, we will strengthen the multilateral trading system and take concrete, practical steps to promote closer economic relations between us.

**Building bridges across the Atlantic.** Together, we will work with our business people, scientists, educators and others to improve communication and to ensure that future generations remain as committed as we are to developing a full and equal partnership.

Within this Framework, we have developed an extensive Joint EU/US Action Plan. We will give special priority between now and our next Summit to the following actions:
I. PROMOTING PEACE AND STABILITY, DEMOCRACY AND DEVELOPMENT AROUND THE WORLD

We pledge to work boldly and rapidly, together and with other partners, to implement the peace, to assist recovery of the war-ravaged regions of the former Yugoslavia and to support economic and political reform and new democratic institutions. We will cooperate to ensure: (1) respect for human rights, for the rights of minorities and the rights of refugees and displaced persons, in particular the right of return; (2) respect for the work of the War Crimes Tribunal, established by the United Nations Security Council, in order to ensure international criminal accountability; (3) the establishment of a framework for free and fair elections in Bosnia-Herzegovina as soon as conditions permit and (4) the implementation of the agreed process for arms control, disarmament and confidence-building measures.

While continuing to provide humanitarian assistance, we will contribute to the task of reconstruction, subject to the implementation of the provisions of the peace settlement plan, in the context of the widest possible burden-sharing with other donors and taking advantage of the experience of international institutions, of the European Commission and of all relevant bilateral donors in the coordination mechanism.

We will support the countries of Central and Eastern Europe in their efforts to restructure their economies and strengthen their democratic and market institutions. Their commitment to democratic systems of government, respect for minorities, human rights, market oriented economies and good relations with neighbours will facilitate their integration into our institutions. We are taking steps to intensify our cooperation aimed at sharing information, coordinating assistance programmes and developing common actions, protecting the environment and securing the safety of their nuclear power stations.
We are determined to reinforce our cooperation to consolidate democracy and stability in Russia, Ukraine and other new independent states. We are committed to working with them in strengthening democratic institutions and market reforms, in protecting the environment, in securing the safety of their nuclear power stations and in promoting their integration into the international economy. An enduring and stable security framework for Europe must include these nations. We intend to continue building a close partnership with a democratic Russia. An independent, democratic, stable and nuclear weapons-free Ukraine will contribute to security and stability in Europe; we will cooperate to support Ukraine’s democratic and economic reforms.

We will support the Turkish Government’s efforts to strengthen democracy and advance economic reforms in order to promote Turkey’s further integration into the transatlantic community.

We will work towards a resolution of the Cyprus question taking into account the prospective accession of Cyprus to the European Union. We will support the UN Secretary General’s Mission of Good Offices and encourage dialogue between and with the Cypriot communities.

We reaffirm our commitment to the achievement of a just, lasting and comprehensive peace in the Middle East. We will build on the recent successes in the Peace Process, including the bold steps taken by Jordan and Israel, through concerted efforts to support agreements already concluded and to expand the circle of peace. Noting the important milestone reached with the signing of the Israeli-Palestinian Interim Agreement, we will play an active role at the Conference for Economic Assistance to the Palestinians, will support the Palestinian elections and will work ambitiously to improve the access we both give to products from the West Bank and the Gaza Strip. We will encourage and support the regional parties in implementing the conclusions of the Amman Summit. We will also continue our efforts to promote peace between Israel, Lebanon and Syria. We will actively seek the dismantling of the Arab boycott of Israel.
- We pledge to work together more closely in our preventive and crisis diplomacy; to respond effectively to humanitarian emergencies; to promote sustainable development and the building of democratic societies; and to support human rights.

- We have agreed to coordinate, cooperate and act jointly in development and humanitarian assistance activities. To this end, we will establish a High Level Consultative Group to review progress of existing efforts, to assess policies and priorities and to identify projects and regions for the further strengthening of cooperation.

- We will increase cooperation in developing a blueprint for UN economic and social reform. We will cooperate to find urgently needed solutions to the financial crisis of the UN system. We are determined to keep our commitments, including our financial obligations. At the same time, the UN must direct its resources to the highest priorities and must reform in order to meet its fundamental goals.

- We will provide support to the Korean Peninsula Energy Development Organisation (KEDO), underscoring our shared desire to resolve important proliferation challenges throughout the world.

II. RESPONDING TO GLOBAL CHALLENGES

- We are determined to take new steps in our common battle against the scourges of international crime, drug trafficking and terrorism. We commit ourselves to active, practical cooperation between the US and the future European Police Office, EUROPOL. We will jointly support and contribute to ongoing training programmes and institutions for crime-fighting officials in Central and Eastern Europe, Russia, Ukraine, other new independent states and other parts of the globe.
- We will work together to strengthen multilateral efforts to protect the global environment and to develop environmental policy strategies for sustainable worldwide growth. We will coordinate our negotiating positions on major global environmental issues, such as climate change, ozone layer depletion, persistent organic pollutants, desertification and erosion and contaminated soils. We are undertaking coordinated initiatives to disseminate environmental technologies and to reduce the public health risks from hazardous substances, in particular from exposure to lead. We will strengthen our bilateral cooperation on chemicals, biotechnology and air pollution issues.

- We are committed to develop and implement an effective global early warning system and response network for new and re-emerging communicable diseases such as AIDS and the Ebola virus, and to increase training and professional exchanges in this area. Together, we call on other nations to join us in more effectively combatting such diseases.

III. CONTRIBUTING TO THE EXPANSION OF WORLD TRADE AND CLOSER ECONOMIC RELATIONS

- We have a special responsibility to strengthen the multilateral trading system, to support the World Trade Organisation, and to lead the way in opening markets to trade and investment.

- We will contribute to the expansion of world trade by fully implementing our Uruguay Round commitments, work for the completion of unfinished business by the agreed timetables and encourage a successful and substantive outcome for the Singapore WTO Ministerial Meeting in December 1996. In this context we will explore the possibility of agreeing on a mutually satisfactory package of tariffs reductions on industrial products, and we will consider which, if any, Uruguay Round obligations on tariffs can be implemented on an accelerated basis. In view of the importance of the information society, we are launching a specific exercise in order to attempt to conclude an information technology agreement.
We will work together for the successful conclusion of a Multilateral Agreement on Investment at the OECD that espouses strong principles on international investment liberalisation and protection. Meanwhile, we will work to develop discussion of the issue with our partners at the WTO. We will address in appropriate fora problems where trade intersects with concerns for the environment, internationally recognised labour standards and competition policy. We will cooperate in creating additional trading opportunities, bilaterally and throughout the world, in conformity with our WTO commitments.

Without detracting from our cooperation in multilateral fora, we will create a New Transatlantic Agenda by progressively reducing or eliminating barriers that hinder the flow of goods, services and capital between us. We will carry out a joint study on ways of facilitating trade in goods and services and further reducing or eliminating tariff and non-tariff barriers.

We will strengthen regulatory cooperation, in particular by encouraging regulatory agencies to give a high priority to cooperation with their respective transatlantic counterparts so as to address technical and non-tariff barriers to trade resulting from divergent regulatory processes. We aim to conclude an agreement on mutual recognition of conformity assessment (which includes certification and testing procedures) for certain sectors as soon as possible. We will continue the ongoing work in several sectors and identify others for further work.

We will endeavour to conclude by the end of 1996 a customs cooperation and mutual assistance agreement between the European Community and the US.

To allow our people to take full advantage of newly developed information technology and services, we will work toward the realisation of a Transatlantic Information Society.
Given the overarching importance of job creation, we pledge to cooperate in the follow-up to the Detroit Jobs Conference and the G-7 Summit initiative. We look forward to further cooperation in the run up to the G-7 Jobs Conference in France, at the next G-7 Summit in the Summer of 1996 and in other fora such as the OECD. We will establish a joint working group on employment and labour-related issues.

IV. BUILDING BRIDGES ACROSS THE ATLANTIC

- We recognise the need to strengthen and broaden public support for our partnership. To that end, we will seek to deepen the commercial, social, cultural, scientific and educational ties among our people. We pledge to nurture in present and future generations the mutual understanding and sense of shared purpose that has been the hallmark of the post-war period.

- We will not be able to achieve these ambitious goals without the backing of our respective business communities. We will support, and encourage the development of, the transatlantic business relationship, as an integral part of our wider efforts to strengthen our bilateral dialogue. The successful conference of EU and US business leaders which took place in Seville on 10/11 November 1995 was an important step in this direction. A number of its recommendations have already been incorporated into our Action Plan and we will consider concrete follow-up to others.

- We will actively work to reach a new comprehensive EC-US science and technology cooperation agreement by 1997.
We believe that the recent EU/US Agreement on Cooperation in Education and Vocational Training can act as a catalyst for a broad spectrum of innovative cooperative activities of direct benefit to students and teachers. We will examine ways to increase private support for educational exchanges, including scholarship and internship programmes. We will work to introduce new technologies into classrooms, linking educational establishments in the EU with those in the US and will encourage teaching of each other's languages, history and culture.

**Parliamentary links**

We attach great importance to enhanced parliamentary links. We will consult parliamentary leaders on both sides of the Atlantic regarding new consultative mechanisms, including those building on existing institutions, to discuss matters related to our transatlantic partnership.

**Implementing our Agenda**

The new Transatlantic Agenda is a comprehensive statement of the many areas for our common action and cooperation. We have entrusted the Senior Level Group to oversee work on this Agenda and particularly the priority actions we have identified. We will use our regular Summits to measure progress and to update and revise our priorities.

For the last fifty years, the transatlantic relationship has been central to the security and prosperity of our people. Our aspirations for the future must surpass our achievements in the past.
This Action Plan for expanding and deepening EU-US relations reflects a framework with four shared goals:

- Promoting peace and stability, democracy and development around the world;
- Responding to global challenges;
- Contributing to the expansion of world trade and closer economic relations;
- Building bridges across the Atlantic.

I. PROMOTING PEACE AND STABILITY, DEMOCRACY AND DEVELOPMENT AROUND THE WORLD

We attach the highest importance to perfecting a new transatlantic community reflecting our joint interest in promoting stability and prosperity throughout the whole continent of Europe, based on the principles of democracy and free markets. We will cooperate both jointly and multilaterally to resolve tensions, support civil societies, and promote market reforms.

Our partnership is also global. We accept our responsibility to act jointly to resolve conflicts in troubled areas, to engage in preventive diplomacy together, to coordinate our assistance efforts, to deal with humanitarian needs and to help build in developing nations the capacity for economic growth and self-sufficiency. In this global partnership we are guided by the firm belief that the strengthening of democratic institutions and respect for human rights are essential to stability, prosperity, and development.
1. Working together for a stable and prosperous Europe

(a) Peace and reconstruction in the former Yugoslavia

We pledge to work boldly and rapidly, together and with other partners, to implement the peace, to assist recovery of the war-ravaged regions of the former Yugoslavia and to support economic and political reform and new democratic institutions.

We will cooperate to ensure: (1) respect for human rights, for the rights of minorities and for the rights of refugees and displaced persons, in particular the right of return; (2) respect for the work of the War Crimes Tribunal, established by the United Nations Security Council, in order to ensure international criminal accountability; (3) the establishment of a framework for free and fair elections in Bosnia-Herzegovina as soon as conditions permit and the implementation of the agreed process for arms control, disarmament and confidence-building measures.

While continuing to provide humanitarian assistance, we will contribute to the task of reconstruction, subject to the implementation of the provisions of the peace settlement plan, in the context of the widest possible burden-sharing with other donors and taking advantage of the experience of international institutions, and the European Commission and of all relevant bilateral donors in the coordination mechanism.

We will continue to support the Bosnian-Croat Federation.

(b) Central and Eastern European Countries

We will reinforce existing dialogue and cooperation on consolidating democracy, stability and the transition to market economies in Central and Eastern Europe. To this end, we will hold annual high-level consultations.
We will cooperate in support of the structural and micro-economic reforms in the countries of Central and Eastern Europe with a view to their integration into international political and economic institutions. We will continue to consult on ongoing technical assistance efforts to develop their financial systems and capital markets. We are fostering the creation of the legal and judicial infrastructure necessary in these countries to support expanded trade and investment.

We will pursue assistance cooperation on the spot in beneficiary countries via regular and intensified contacts between U.S. missions and Commission Delegations, including assistance coordination meetings in selected capitals.

We will cooperate in helping the countries of Central and Eastern Europe to address their environmental problems by identifying joint projects consistent in the Lucerne Environmental Plan of Action, supporting the Budapest Regional Environmental Centre and building on proposals from the October 1995 Sofia Ministerial.

We will work together to promote economic reform in the countries participating in the Partners in Transition programme at the OECD, to facilitate their acceptance of OECD obligations and encourage their early accession. We will support the OECD's outreach efforts to the other Central and Eastern European countries seeking a closer relationship with the OECD.

(c) Russia, Ukraine and the other new independent states

We will reinforce existing dialogue and cooperation on consolidating democracy, stability and the transition to market economies in Russia, Ukraine and other new independent states. To this end, we will hold annual high-level consultations.

We will coordinate activities in support of the integration of Russia, Ukraine and other NIS in the global economy.

We will also reinforce the existing coordination relationship including technical assistance and enhanced on-the-spot coordination. We will:
consider complementary initiatives such as: legal advice for reforms, tax reform, banking sector reform, human resource development, privatisation and post-privatisation activities, small and medium-sized enterprise development and democracy building;

- intensify cooperation on projects aimed at protecting the environment in the fields endorsed by the Sofia Conference. In addition, we agree to take steps to establish an institution similar to the Budapest Regional Environmental Centre within the NIS.

We will continue to improve coordination on food assistance, using the successful coordination in the Caucasus as a practical example on which to build on in future.

(d) Turkey

We will support the Turkish Government's efforts to strengthen democracy and advance economic reforms in order to promote Turkey's further integration into the transatlantic community.

(e) Cyprus

We will work towards a resolution of the Cyprus question, taking into account the prospective accession of Cyprus to the European Union. We will support the UN Secretary General's Mission of Good Offices and encourage dialogue between and with the Cypriot communities.

2. Promoting the Middle East Peace Process

We will work together to make peace, stability and prosperity in the Middle East become a reality.

To this end, we will:

- continue our support for Palestinian self-government and economic development;
- support the Palestinian elections which should contribute to the Palestinian
democratic development;

- play an active role in the Conference for Economic Assistance to the Palestinians;

- work ambitiously to improve the access we both give to products from the West
Bank and the Gaza Strip;

- encourage Jordanians, Palestinians, Israelis and Egyptians to establish
comprehensive free trade agreements among themselves;

- support the regional parties in their efforts to establish road links, electricity grids,
gas pipelines and other joint infrastructure necessary to foster regional trade and
investments;

- encourage and, as appropriate, support the regional parties in implementing the
conclusions of the Amman Summit.

In addition we will:

- continue our efforts to promote peace between Israel, Lebanon and Syria;

- actively seek the dismantling of the Arab boycott of Israel.

3. **Sharing responsibility in other regions of the world**

We will strengthen our joint efforts in preventive diplomacy, attacking the root causes
of crisis and conflict, and will facilitate the movement from relief to long-term
development.

We will:

- jointly assess the regional dimensions of the conflicts in Rwanda and in Burundi,
jointly identify and plan for transitional priorities and support African-led regional
initiatives to deal with these conflicts;
- support and participate in the UN/OAU sponsored Conference on the Great Lakes region;

- foster peace and economic reconstruction in Angola and Mozambique;

- take strong and appropriate steps to promote the rapid restoration of civilian democratic rule in Nigeria;

- intensify consultations in the field and deepen our policy dialogue, including on support for the consolidation of democratic institutions in El Salvador and Nicaragua;

- support the peace process in Guatemala and the implementation of agreements among the parties;

- help Haiti to strengthen democracy and the rule of law by improving the effectiveness of its judicial system;

- promote democracy, economic reforms and human rights in Cuba;

- support smooth, successful transitions for Hong Kong and Macao in 1997 and 1999 respectively under the terms of the 1984 Sino-British and 1987 Sino-Portuguese Joint Declarations;

- work together to reduce the risk of regional conflict over the Korean peninsula, Taiwan and the South China Sea;

- reinforce our joint efforts to further the process of democratic reform in Burma;

- continue jointly to support the development of human rights and democratic practices in Cambodia; and

- continue to offer our strong support to the UN Secretary General in his efforts to find a lasting and just solution to the question of East Timor.
4. Development co-operation and humanitarian assistance

We have agreed to coordinate, cooperate and act jointly in development and humanitarian assistance activities.

To this end, we will establish a High-Level Consultative Group on Development Co-operation and Humanitarian Assistance to review progress of existing efforts, to assess policies and priorities and to identify projects and regions for further strengthening of co-operation. This group will complement and reinforce existing coordination arrangements. The following areas have already been identified:

(a) Development cooperation

We will:

- coordinate policies on democracy and civil society, on health and population, on development cooperation within the framework of international institutions and organisations and on food security;

- develop a joint food security strategy in a number of selected countries;

- coordinate our support for sustainable development and economic reform in the context of political liberalisation in the Special Programme for Africa, co-operate in the Horn of Africa Initiative and on approaches vis-à-vis Southern Africa (including discussions with the Southern Africa Development Community, the Common Market for Eastern and Southern Africa and the exploration of opportunities for collaborative long-term assessments);

- coordinate assistance policies to promote the participation of women at all levels.
(b) Humanitarian Assistance

We will:

- cooperate in improving the effectiveness of international humanitarian relief agencies, such as the United Nations High Commission for Refugees, the World Food Programme and the United Nations Department of Humanitarian Affairs, and in our planning and implementation of relief and reconstruction activities;

- consider joint missions whenever possible, starting in Northern Iraq, Liberia and Angola, and hold early consultations on security in refugee camps as well as on the use of military assets in humanitarian actions;

- work towards greater complementarity by extending operational co-ordination to include the planning phase, continuing and improving European Community/US operational information-sharing on humanitarian assistance, appointing EC/US humanitarian focal points on both sides of the Atlantic; and improving staff relations by exchange of staff and mutual training of officials administering humanitarian aid.

5. Human Rights and Democracy

We will:

- consult (bilaterally and within the framework of the relevant bodies of the UN, particularly the UN Commission on Human Rights) on countries where there is serious violation of human rights, in order to coordinate policies and, as appropriate, to develop joint initiatives;

- support jointly UN human rights activities, reinforcing the office of the UN High Commissioner on Human Rights and the Centre for Human Rights and following up UN conferences on human rights;
- ensure greater integration of the OSCE human dimension into conflict prevention and the daily activities of OSCE (both regular meetings/contacts and missions on the ground);

- work to expand legal rights for women and to increase women's equal participation in decision-making processes, building on commitments made at the Fourth World Conference on Women in Beijing;

- aim at strengthening civics education in order to nurture the culture of democracy and, to that end, explore the possibility of EU participation in developing the coalition of public figures, educators, and private sector representatives established at the CIVITAS conference in Prague in June 1995.

6. **Cooperation in international organisations**

We will increase cooperation in developing a blueprint for UN economic and social reform including better coordination of UN activities, review and adjustment of agencies’ mandates and adoption of more efficient management techniques with a more transparent and accountable Secretariat. We will cooperate to find urgently needed solutions to the financial crisis of the UN system. We are determined to keep our commitments, including our financial obligations. At the same time, the UN must direct its resources to the highest priorities and must reform in order to meet its fundamental goals.

We will cooperate to improve coherence in international economic organisations’ activities, encouraging them to strengthen coordination between themselves and reduce overlap (e.g. between UN Economic bodies, WTO, Bretton Woods Institutions, OECD).

We will strengthen coordination in the OSCE framework, including conflict prevention/crisis management, confidence- and security-building measures, and the economic dimension.
We will cooperate on global fisheries issues, in particular on the follow-up to the results of the UN Conference on Straddling Fish Stocks and Highly-Migratory Fish Stocks.

7. **Non-proliferation, international disarmament and arms transfers**

We will work together to promote Nuclear Non-Proliferation Treaty adherence by non-parties to the Treaty. We will coordinate actions to encourage non-adherents to act in accordance with the principle of non-proliferation.

We will combine our efforts to conclude in the Geneva Conference on Disarmament, in 1996, an effective, verifiable and universally applicable comprehensive Test Ban Treaty. We will undertake joint efforts for immediate negotiations on a Fissile Material Cut-Off Treaty.

We will coordinate on the prudent extension of the Missile Technology Control Regime to non-participating countries in order to control the spread of missile technology.

We will cooperate with a view to revising the 1972 Convention on Biological Weapons in order to promote new measures to increase its effectiveness. We will work to counter the proliferation of chemical and biological weapons.

We will support international efforts to curtail the use and proliferation of anti-personnel landmines (APLs). We will cooperate for a successful outcome of the Review Conference of the 1980 Convention on Prohibition and Restrictions on the Use of Certain Conventional Weapons, especially on the provisions relating to landmines. We will cooperate on the possible establishment of controls on the production, stockpiling and transfer of APLs.

We will continue efforts to establish a new multilateral arrangement for export controls - the New Forum - to respond to threats caused by the proliferation of arms and arms-related technologies as well as sensitive dual use items.
II. RESPONDING TO GLOBAL CHALLENGES

We share a common concern to address in an effective manner new global challenges which, without respect for national boundaries, present a serious threat to quality of life and which neither of us can overcome alone. We pledge our actions and resources to meet together the challenges of international crime, terrorism and drug trafficking, mass migration, the degradation of the environment and nuclear safety and disease. Together we can make a difference.

1. Fight against organised crime, terrorism and drug trafficking

We will cooperate in the fight against illegal drug trafficking, money laundering, terrorism, organised crime and illicit trade in nuclear materials.

We will enhance bilateral cooperation and institutional contacts. We will also enhance the capabilities of criminal justice and investigative systems and promote the rule of law through international training programmes at regional institutions such as the International Law Enforcement Academy in Budapest, the Italian Judicial Training Centre, the Middle and East European Police Academy and a similar administration of justice institution for the Western Hemisphere.

We will take steps to establish an information exchange mechanism on cooperation between U.S. and the EU and its member States in the law enforcement and criminal justice fields, especially regarding activities in providing training, technical assistance and equipment to other nations.
We will foster the exchange of law enforcement and criminal justice expertise between the US and the EU in three areas:

- scientific and technological developments;
- exchanges of experts and observers between appropriate institutes and agencies;
- the sharing of information such as studies and analyses of emerging trends in international criminal activity.

When mutually agreed, we will jointly prepare reports to include recommended courses of action.

We will discuss the possibility of establishing interim cooperative measures between competent US authorities and the European Drugs Unit and begin implementing the possibilities provided for in the convention on EUROPOL, to facilitate relations between EUROPOL and the U.S. Government.

We will examine possibilities for cooperation in support of the UN Drug Control Programme marine interdiction initiatives.

We will coordinate alternative development programmes to counter drug production.

We will jointly support the establishment of cooperative links between appropriate EU institutions such as the European Monitoring Centre for Drugs and Drug Addiction and the Comisión interamericana para el Control del Abuso de Drogas.

We will coordinate our counter-narcotics assistance programmes and projects in the Caribbean.

We will take action to strengthen the Dublin Group by reinforcing and supporting its members' counter-narcotic measures.
We will work to conclude an agreement in order to exchange, among other things, sensitive information for the pre-clearance of shipments of essential and precursor chemicals used in the production of illegal drugs and cooperate in joint training programmes in chemical diversion control.

We will cooperate on assessing and responding to terrorist threats.

2. **Immigration and asylum**

We will:

- strengthen information exchanges on illegal immigration and on asylum taking into account, *inter alia*, the work of the Geneva Intergovernmental Consultative Group;

- cooperate in the fight against the traffic in illegal immigrants;

- cooperate in the fight against the traffic in women;

- exchange information on asylum trends and on successful asylum system reform;

- establish common responses to refugee crisis situations, notably by early-warning mechanisms and coordination;

- develop a common stance on temporary protection in United Nations High Commission for Refugees;

- coordinate positions on the Conference on Refugees and Migrants in the Commonwealth of Independent States;

- improve existing arrangements and exchanges of intelligence in areas of mutual concern, for example, forged identity documents and transport carriers’ liability;

- convene seminars in 1996 and compare the results of our respective studies on migration flows both into the US and into the EU.
3. **Legal and Judicial Cooperation**

We will:

- identify means of strengthening international judicial assistance and cooperation in the obtaining of evidence and other relevant information;

- cooperate on judicial seizure and forfeiture of assets;

- identify means to strengthen and improve international mechanisms for extradition, deportation, mutual legal assistance and other cooperative action to ensure that international fugitives have "nowhere to hide";


4. **Preservation of the environment**

We will enhance our exchange of views and coordination of negotiating positions on major global issues, with a view to improving the effectiveness of multilateral efforts to protect the global environment.

We will also strengthen the exchange of information and reporting on global environmental issues such as climate change, biodiversity, ozone layer depletion, persistent organic pollutants, desertification and erosion, water quality and quantity, land-based sources of marine pollution, hazardous wastes and contaminated soils, forest issues and trade and the environment.

We will work together at the U.N. Commission on Sustainable Development (CSD) and other relevant bodies, including the Global Environmental Facility, to encourage the world at large in the challenge of caring for the global environment. We will continue working on the successful conclusion of CSD work on the sustainable management of all types of forests.
We will enhance our bilateral dialogue on regulatory cooperation, including by:

-- extending cooperation on chemicals issues, such as Prior Informed Consent for the trade in hazardous chemicals, harmonisation of classification and labelling, and reduction of risks from hazardous substances, building in particular on our joint call for actions in the OECD to reduce exposures to lead;

-- continuing work on biotechnology issues such as the mutual acceptance of data for assessment and the release of genetically modified organisms;

-- enhancing work on air pollution, including efforts to decrease emissions from mobile sources and to assess the possibility of developing comparable emission standards.

We will undertake coordinated initiatives for the dissemination of environmental technologies, including in developing countries. In this regard, we will use the Climate Technology Initiative and proposals for an international clearinghouse on environmental technologies and practices. Private sector involvement will be a key aspect of this process.

We will engage in a broad and substantive dialogue on ways and means to limit and reduce global emissions of greenhouse gases, including CO2.

5. Population Issues

We will coordinate to implement the International Conference on Population and Development ("Cairo Conference") Programme of Action. We will work to sustain support for family planning and expand access to reproductive health programmes in the context of a comprehensive approach to population stabilisation and sustainable development.

We will work together to strengthen the effectiveness of bilateral and multilateral population assistance programmes.
6. **Nuclear safety**

We will promote the ratification of the International Convention on Nuclear Safety.

We will coordinate positions on the negotiations in the International Convention on Radio-active Residues.

We will improve existing bilateral assistance coordination in the field of nuclear safety, extending to on-site and off-site nuclear emergency preparedness, including in the countries of Central and Eastern Europe and the NIS, as well as special G-7 Chernobyl assistance. We will co-operate in the preparation of the Moscow Conference on Nuclear Safety.

7. **Health**

We will establish a EU-US task force to develop and implement an effective global early warning system and response network for communicable diseases.

We are taking steps to provide for increased training opportunities and professional exchanges in the area of communicable diseases and encourage participation in EU and US programmes by scientists from developing countries.

We will coordinate our requests to other nations and to international organisations calling for action against emerging and re-emerging communicable diseases. We will encourage the follow-up of recent World Health Organisation (WHO) resolutions dealing with outbreak and reporting responsibilities and strengthened response centres.

We will cooperate, bilaterally and within the framework of the WHO, and other international organisations as appropriate, on respective programmes on health-related matters (AIDS and other communicable diseases, cancer, drug addiction) and identify specific areas for cooperation, especially in the research field.
III. CONTRIBUTING TO THE EXPANSION OF WORLD TRADE AND CLOSER ECONOMIC RELATIONS

We are each other's largest trading and investment partners. Our economic prosperity is inextricably linked. At the same time, our economic and trade relations affect third countries and regions. It is our responsibility to contribute effectively to international economic stability and growth and to broaden our bilateral economic dialogue.

We have a special responsibility to strengthen the multilateral trading system, to support the World Trade Organisation, and to lead the way in opening markets for trade and investment.

We will create a New Transatlantic Marketplace by progressively reducing or eliminating barriers that hinder the flow of goods, services and capital between us.

1. Strengthening the multilateral trading system

(a) Consolidating the WTO

We will promote adherence to multilateral rules and commitments, including the effective functioning of the dispute settlement system, and secure the full implementation of the Uruguay Round Agreements by all WTO Members.

We will work to ensure a successful and substantive outcome for the Singapore Ministerial meeting.

We will cooperate on the accession of new members, notably China and Russia.

We will promote the effective management and operation of the WTO.
(b) Uruguay Round Unfinished Business

We will work for the completion of the unfinished business of Marrakech with regard to goods and services. We are committed to the successful conclusion of the current negotiations in all services sectors by the agreed timetables. The most immediate deadlines are 30 April 1996 for telecommunications and 30 June 1996 for maritime services.

(c) Financial services

We agree to concert our efforts to promote liberalisation of financial services on a worldwide basis. In particular, we will seek to ensure that the interim agreement concluded in July 1995 is succeeded by a more substantial package of permanent liberalisation commitments from a critical mass of WTO members.

(d) Government procurement

We will promote the launching by Ministers in Singapore of negotiations within the WTO aimed at covering substantially all government procurement and WTO members.

(e) Intellectual property rights (IPR)

We will cooperate to ensure the full implementation of the TRIPs Agreement and improve the level of IPR protection throughout the world. We will work to develop a comprehensive agenda for future TRIPs negotiations within the WTO.

(f) New Issues

We will work together in the WTO and/or other appropriate fora. We will give priority to:
(i) Environment: The report to the Singapore Ministerial Meeting should set out clear recommendations for decisions and a process for further work to ensure that trade and environmental measures are mutually supportive.

(ii) Investment: We will work closely together in formulating our respective policies. This co-operation should, in particular, bear fruit in a successful conclusion, as called for in the 1995 OECD Ministerial Declaration, of the negotiations on a Multilateral Agreement on Investment (MAI) espousing strong principles on international investment liberalisation and protection. Meanwhile, we will work to develop discussion of the issue with our partners in the WTO.

(iii) Competition: We will pursue work on the scope for multilateral action in the fields of trade and competition policy. Our competition authorities will cooperate in working with other countries to develop effective antitrust regimes.

(iv) Labor standards: We will join our efforts in the WTO and other fora with a view to dissipating various misunderstandings and preoccupations of trading partners regarding the relationship between trade and internationally recognised labor standards.

(g) Market Access: creating additional trading opportunities

We will cooperate in creating additional trading opportunities, bilaterally and throughout the world, in conformity with our WTO commitments. In view of the importance of the information society, we are launching a specific exercise in order to attempt to conclude an information technology agreement.

In the perspective of the WTO Singapore Ministerial Meeting, we will explore the possibility of agreeing on a mutually satisfactory package of tariff reductions on industrial products, and we will consider which, if any, Uruguay Round obligations on tariffs can be implemented on an accelerated basis.

We will work ambitiously to improve the access we both give to products from the West Bank and Gaza Strip.
h) International customs cooperation

We will work together in the World Customs Organisation and cooperate with the International Chamber of Commerce to develop a comprehensive model of norms and standards for customs procedures throughout the world to promote inter alia increased transparency and harmonised approaches to classification, valuation and rules of origin.

i) Illicit payments

We will combat corruption and bribery by implementing the 1994 OECD Recommendation on Bribery in International Transactions.

2. The New Transatlantic Marketplace

The creation of the New Transatlantic Marketplace will include the following actions, which also take into consideration the recommendations of the Transatlantic Business Dialogue:

(a) Joint study

We will carry out a joint study on ways of facilitating trade in goods and services and further reducing or eliminating tariff and non-tariff barriers.

(b) Confidence building

As part of a confidence-building process, we will reinforce our efforts to resolve bilateral trade issues and disputes.

(c) Standards, certification and regulatory issues

We will aim to conclude an agreement on mutual recognition of conformity assessment (which includes certification and testing procedures) for certain sectors as soon as possible. We will continue the ongoing work in several sectors and identify others for further work.
We will cooperate closely in the international standard setting process, drawing on international bodies to achieve the greatest possible use of international standards, and will seek the maximum practical transparency, participation and non-discrimination.

We will devote special attention to cooperatively developing and implementing regulations on vehicle safety requirements and on measures to reduce air and noise emissions. We will build on existing efforts aimed at facilitating international regulatory harmonisation, taking account of our respective policies on safety and environmental protection, while recognizing the need to achieve, wherever possible, global regulatory uniformity.

We will strengthen regulatory cooperation, in particular, by encouraging regulatory agencies to give a high priority to cooperation with their respective transatlantic counterparts so as to address technical and other non-tariff barriers to trade resulting from divergent regulatory processes. We will especially encourage a collaborative approach between the EU and the US in testing and certification procedures by promoting greater compatibility of standards and health- and safety-related measures. To this end, we will seek to develop pilot cooperative projects.

(d) Veterinary and plant health issues

We will conclude an agreement to establish a framework for determining equivalence of veterinary standards and procedures for all live animals and animal products.

We will enhance the established cooperation on plant health issues and in the area of pesticide residues regulation.

(e) Government procurement

We will aim to increase substantially in 1996 and beyond the coverage of EU/U.S. bilateral commitments on public procurement under the Government Procurement Agreement and to coordinate in developing proposals on information technology under the Agreement.
(f) Intellectual Property Rights (IPR)

With a view to reinvigorating our efforts to solve remaining IPR problems, we will hold a seminar during 1996 addressing current and future IPR issues.

(g) Financial Services

We will expand our ongoing dialogue on financial services to include discussion of the financial and economic aspects of our respective relations with third countries.

(h) Customs cooperation

We will endeavour to conclude by the end of 1996 a customs cooperation and mutual assistance agreement between the EC and the US. The agreement should cover:

- customs cooperation: simplification of customs procedures, computerisation (information, data exchange, common access to databases etc.), consultation within international organisations, methods of work;

- mutual assistance: exchange of enforcement information, increased investigative co-operation in customs matters, protection of intellectual property rights, commercial fraud, illicit nuclear traffic, trade in severely restricted chemicals;

- programmes for the exchange of officials.

(i) Information Society, information technology and telecommunications

We will expand and develop the bilateral Information Society Dialogue, in order to further common understanding of global issues implying access to information services through public institutions, regulatory reforms, and technological cooperation, including the continuation of expert-level discussions in the following areas:
- interconnection and interoperability, including standardisation issues (particularly for interfaces, network terminating equipment, mobile telephones, digital video broadcasting/high definition television);

- universal service;

- procompetitive interconnection policies and principles;

- access to information and the protection of IPR;

- satellite policy;

- commercial communications;

- privacy and data protection;

- the impact on society, including public services and employment.

This dialogue will also address those new legislative and regulatory developments which are proposed or are being prepared to achieve progress in these areas, including questions of regulatory transparency.

In the context of enhanced cooperation in science and technology, we will work towards the reduction of obstacles to cooperation in research and development in the field of information and communications. We will jointly support the implementation of the G-7 global projects on the Information Society, aiming to spur innovation and ensure interconnection and interoperability. Furthermore, we will exchange information on on-going and future research programmes in the field of information communication technology to foster concrete bilateral cooperation actions in research and development.

We will also discuss regulatory issues relating to online interactive and international service provision, in order to maximise their development, which is essential for the success of the transition towards an Information Society on both sides of the Atlantic.
We will cooperate on the integration of developing countries into the global Information Society, initially through our support for the Information Society Conference in South Africa in 1996 and through our participation in the International Telecommunications Union.

(j) **Competition**

We will pursue, and build on, bilateral cooperation in the immediate term based on the EC-U.S. Agreement of 1991. We will examine the options for deepening cooperation on competition matters, including the possibility of a further agreement.

(k) **Data protection**

We will discuss data protection issues with a view to facilitating information flows, while addressing the risks to privacy.

(l) **Transport**

We will:

- establish a working group for consultations on design and implementation of Global Navigation Satellite Systems;

- improve EU-U.S. cooperation on air traffic management; and

- hold consultations on maritime transport safety and crew qualifications.

(m) **Energy**

We will intensify contacts and cooperation on energy-related issues - including through contacts in multilateral fora where appropriate - such as the environmental implications of energy policy on regulatory frameworks for the energy sector, on technical assistance activities to third countries and on energy technology.
(n) Biotechnology

We will encourage regulatory cooperation, including with respect to genetically modified organisms, and expand bilateral cooperation in the preparation of multilateral meetings and negotiations with the UN, FAO, OECD, CODEX Alimentarius and Biodiversity Convention.

We will continue the activities of the EU-US Biotechnology Task Force, and in this context, will promote joint research efforts in the fields of neuro-informatics and marine biotechnology.

(o) Safety and health

We will explore the scope for an agreement for the exchange of information on issues affecting health and safety at work, such as occupational safety and health standards, the development of regulations, high risk activity, carcinogenic substances at the workplace, toxicology, testing programmes education and information programmes, and collection of statistics and data.

We will explore the establishment of improved mechanisms for the timely exchange of information related to the general safety of products, including the withdrawal of products from the market.

3. Jobs and growth

Given the overarching importance of job creation, we pledge to cooperate in the follow-up to the Detroit Jobs Conference and the G-7 Summit initiative. We look forward to further cooperation in the run-up to the G-7 Jobs Conference in France, at the next G-7 Summit in the Summer of 1996 and in other fora such as the OECD and the International Labour Organisation.
We will establish a joint working group on employment and labour-related issues. We will intensify the dialogue, in particular on new forms of labour-management cooperation; increased investment in human resources, including in education and skills training; smoothing the transition from school-to-work and job-to-job; active labour market policies and the relationship between work and welfare; employment and new technologies; and encouraging entrepreneurialism.

We will continue to exchange views on macroeconomic issues in the light of the importance of a sound macroeconomic framework both for the development of an harmonious relationship and for the fostering of non-inflationary growth, the reduction of imbalances and international financial stability.

IV. BUILDING BRIDGES ACROSS THE ATLANTIC

We recognise that the transatlantic relationship can be truly secure in the coming century only if future generations understand its importance as well as their parents and grandparents did. We are committed to fostering an active and vibrant transatlantic community by deepening and broadening the commercial, social, cultural, scientific, and educational ties that bind us.

1. Transatlantic Business Dialogue

We will support and encourage the development of the Transatlantic Business Dialogue, as an integral part of our wider efforts to strengthen our bilateral relationship. The successful conference of EU and US business leaders which took place in Seville on 10/11 November 1995 was an important step in this direction. We welcome the fact that the participants were able to agree on a series of joint recommendations to build an even stronger framework within which trade, investment, capital and technology can flow across the Atlantic. We commend them for encouraging both business communities to continue to devote attention to possible improvements in the transatlantic commercial relationship.
We have studied carefully the recommendations adopted at Seville, and have already incorporated a number of them into our present Action Plan. Our officials will work closely together with our business leaders on both sides in considering follow-up to the many other suggestions arising from the Seville meeting, and will report at the next EU-US Summit.

2. **Broadening science and technology cooperation**

We will negotiate a new, comprehensive EU-US science and technology cooperation agreement by 1997 based on the principle of mutual interest, with a view to achieving a balance of benefits to us both.

We will work to conclude the Agreement on Intelligent Manufacturing Systems (advanced technologies and robotics).

Recognising that scientific and technological advances underlie our ability to meet global challenges and foster economic growth, we will promote cooperative science and technology projects in support of topics identified in this document.

In addition, we will work to identify collaborative projects and exchange information to address cross-border issues such as transportation, health and global climate changes. Examples of specific projects include: intermodal transport and fast transhipment techniques; intelligent transportation systems; the study and forecasting of travel behaviour; development of a malaria vaccine; and the study of environmental health and the effects of radiation.

3. **People to people links**

We will:

- encourage our citizens to increase their contacts in diverse fora - youth, professionals, think tanks etc. - with a view to deepening grassroots support for the transatlantic relationship and enriching the flow of ideas for the solution of common problems;
work for the early creation of the joint consortia and for the implementation of the Fulbright Awards and other activities provided for in our Agreement on Cooperation in Higher Education and Vocational Training;

- cooperate on the reform of higher education in the countries of Central and Eastern Europe, Russia, Ukraine, the NIS and Mongolia by identifying and assessing those projects of the EU's TEMPUS programme which already include U.S. partner universities and exploring possibilities of wider participation of US universities in TEMPUS projects;

- encourage the study of each other's systems of government as well as the histories, cultures and languages of our communities;

- encourage voluntary cooperation and dissemination of information for the mutual recognition of university studies and degrees within the EU member States and the US;

- examine ways to increase private support for educational exchanges, including scholarships and intern programmes;

- exchange information and cooperate on innovations related to vocational training and intend to convene a conference on vocational training in Spring 1996;

- examine ways new technologies might be employed to link education and training establishments, including schools in the EU with those in US;

- encourage "sister cities" to promote exchanges.

4. Information and Culture

We will study ways and means of:

- encouraging artistic and cultural cooperation projects, such as exchanges in the field of the visual arts, theater, ballet, orchestras and musical groups, the co-production of films and TV programmes;
- spreading knowledge of and encouraging literary creativity, including exploring with the private sector the sponsorship of an EU-U.S. prize for literature;

- spreading knowledge of cultural and artistic heritage programmes.

We will use our sites on the INTERNET to provide quick and easy access to the New Transatlantic Agenda, the Joint EU-US Action Plan, information on EU and US studies, descriptions of pertinent library holdings as well as other material relevant to the EU-US relationship.

We will consult and cooperate on the preparation of a medium-term communications strategy which will aim to increase public awareness on both sides of the Atlantic of the EU-US dimension.